

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 INRE-00 CU-04 ACDA-12 HA-05 BIB-01 PM-05
H-01 INR-07 L-03 PA-01 PRS-01 SP-02 SS-15
COME-00 EB-08 LAB-04 SIL-01 OMB-01 TRSE-00 STR-05
NEA-10 IO-13 /112 W

-----055427 102249Z /15

O R 102015Z NOV 77

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 3433

INFO AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION BERLIN

USMISSION USNAO

USDEL MBFR VIENNA

USCINCEUR

USIA WASHDC

C O N F I D E N T I A L SECTION 1 OF 2 BELGADE 7867

E.O. 11652: GDS

TAGS: CSCE, OCON

SUBJECT: BELGRADE CSCE -- DAILY HIGHLIGHTS, NOVEMBER 10

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

SUMMARY: SOVIETS CONTINUED ARGUMENT IN CBMS THAT REVIEW OF
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IMPLEMENTATION SHOULD END THIS WEEK AND ALL SUBSEQUENT WORK
SHOULD CONCENTRATE ON NEW PROPOSALS AND DRAFTING OF
WORKING BODY REPORTS FOR PLENARY. THEY MADE SIMILAR
PITCH DURING COURSE OF OCCASIONALLY SHARP BASKET THREE
DEBATE ON OBSTACLES TO COOPERATION IN EDUCATION. ALLIED
AND NEUTRAL/ON-ALIGNED DELS REJECTED ANY RIGID CUT-OFF.
EC-9 PROVIDED NATO CAUCUS WITH VIEWS ON FOLLOW-UP IN-

CLUDING SUPPORT FOR MADRID AND 1980 DATE AND STRICT
LIMITATION ON EXPERTS GROUPS, END SUMMARY.

1. BASKET ONE (CBMS)-- SOVIETS, IN TANDEM WITH ALL
OTHER PACT MEMBERS EXCEPT ROMANIA, AGAIN ARGUED THAT
IMPLEMENTATION REVIEW HAD ENDED, THAT WORKING BODY NEEDED
TO ADOPT "REALISTIC" PROCEDURES IMMEDIATELY TO GOVERN
BEGINNING OF DRAFTING WORK NEXT WEEK, AND THAT IN
DEFERENCE TO OTHERS WHO MIGHT HAVE FURTHER COMMENTS
TO MAKE ON PRINCIPLES, THEY WOULD BE HAPPY TO MEET
OVERTIME FRIDAY AS WELL AS SATURDAY TO WRAP UP LOOSE
ENDS. WHILE REBUTTING SOVIET PROCEDURAL ARGUMENTS,
NEUTRAL/NON-ALIGNED (NNA) AND ALLIES FOCUSED IN-
CREASINGLY ON TABLED CBM PROPOSALS, EXPLAINING
THEM IN GREATER DETAIL, RELATING THEM TO THE UNEVEN
RECORD OF IMPLEMENTATION TO DATE, AND MARKING SOME
SIMILARITIES AND DIFFERENCES BETWEEN THEM. UK REP
POINTED OUT THAT ALLIED PROPOSAL FOR NOTIFICATION
OF SMALL-SCALE MANEUVERS PROVIDED LESS AM-
BIGUOUS YET EQUALLY EFFECTIVE REQUIREMENT TO THAT
CONTAINED IN NNA PROVISION FOR NOTIFICATION OF
MANEUVERS "CLOSE TO EACH OTHER IN TIME AND SPACE UNDER
THE SAME COMMAND" WHICH EXCEED 25,000 TROOPS.
AUSTRIAN REP NOTED THAT ALLIED AND NNA PROPOSALS WERE
NOT FAR APART, CITING TEXTS ON EXCHANGE OF OB-
SERVERS AS MOST OBVIOUS CASE IN POINT. SOVIET REP
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SAID HE WOULD RETURN TO PROCEDURAL QUESTION AT NEXT
SESSION AND NOT CONTINUE SUBSTANTIVE DISCUSSION UNTIL
ISSUES WERE SETTLED.

2. BASKET TWO -- SPEAKERS ADDRESSED PROBLEMS IN FIELDS
OF TRANSPORT, MIGRANT LABOR AND TOURISM. RESPONDING
TO CRITICAL SOVIET REMARKS OF NOVEMBER 9 ON TRANSPORT,
BELGIUM REP SPECIFIED EASTERN (ESPECIALLY SOVIET) IM-
PLEMENTATION FAILURES, DENIED THAT EC-9 COUNTRIES WANT
TO RESORT TO PROTECTIONIST MEASURES, AND MAINTAINED
THAT BELGRADE IS APPROPRIATE FORUM TO RAISE TRANSPORT
ISSUES. FRENCH REP CHARACTERIZED EUROPEAN MIGRANT
LABOR SITUATION AS "AN INEVITABLE EVIL FOR INDIVIDUALS
TORN FROM THEIR ...ROOTS AND THEN PLACED IN A NEW
SETTING WHICH IS NOT ALWAYS RECEPTIVE TO THEM."
AFTER DETAILING A NUMBER OF MEASURES DESIGNED TO ASSIST
MIGRANT WORKERS IN FRANCE, HE SAID THAT FRANCE CANNOT
ABSORB MORE MIGRANT LABORERS AND IS ACTIVELY TRYING
TO REPATRIATE THEM IN ORDER TO PROTECT FRENCH LABOR
MARKET.

3. POLISH REP COMPLAINED THAT MANY WESTERN COUNTRIES

HAVE NOT RECIPROCATED RELAXATION OF TRAVEL FORMALITIES.
AUSTRIAN REP NOTED INDIRECTLY THAT LIMITS ON CURRENCY
THAT CAN LEAVE EASTERN COUNTRIES AND DIFFICULTIES IN
OBTAINING EXTI VISAS AND PASSPORTS IN EAST HAVE HAM-
PERED LIBERALIZATION OF TRAVEL. SWISS REP EXPRESSED
CONCERN THAT ONLY SMALL NUMBER OF EASTERN TOURISTS COME
TO WEST AND SUGGESTED THAT LACK OF EASTERN TOURIST
FACILITIES WAS AS RESPONSIBLE FOR RECENT SLOW DOWN OF
WESTERN TOURISM TO THE EAST AS ECONOMIC RECESSION.

4. MEDITERRANEAN -- MALTESE CONTINUED TO URGE SUPPORT
FOR THEIR PROPOSAL TO ESTABLISH PERMANENT POST-BELGRADE
COMMITTEE WITH ARAB-ISRAEL MEMBERSHIP. YUGOSLAV REP
OUTLINED BROAD AREAS FOR MEDITERRANEAN COOPERATION ON
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ECONOMIC AND CULTURAL PROJECTS. US REP SAID THAT WHILE
US WOULD OF COURSE DISCUSS MALTESE AND ANY OTHER
PROPOSALS MADE IN WORKING BODY, WE WERE DOUBTFUL BEL-
GRADE MEETING COULD DO USEFUL WORK IN ATTEMPTING TO
CONSTRUCT NEW CSCE MEDITERRANEAN FORUM.

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 7867

5. BASKET THREE -- TEMPO OF EDUCATION DISCUSSION
INCREASED AS MOST DELS FOCUSED ON OBSTACLES HINDERING
COOPERATION. WESTERN DELS UNDERScoreD DIFFICULTIES
IN AREA OF DIRECT CONTACTS AND ARCHIVAL ACCESS AND RE-
BUTTED EASTERN COMPLAINTS ON DEGREE EQUIVALENCY
AND TEXTBOOKS. AFTER NOTING NOVEMBER 9 EXCHANGE OF
NOTES WITH BULAARIA ON ELIMINATION OF TRAVEL CONTROLS
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FOR DIPLOMATS, US REP ADDRESSED QUESTION OF "BUREAU-
CRATIC DIFFICULTIES" RAISED BY SOVIET REP AT PREVIOUS
DAY'S MEETING, CITING FRUSTRATIONS OF RECEIVKING SIDE
WHEN RESPONSES TO INVITATIONS DELAYED, SUBSTITUTE PAR-
TECIPANTS NOMINATED, ETC. NOTING BUREAUCRATIC DIFFI-
CULTIES STEM IN PART FROM REQUIREMENT OF OFFICIAL
AGREEMENTS, REP URGED FREER DIRECT CONTACTS AND
PARTICULARLY OPPORTUNITY FOR INDIVIDUALS TO ACCEPT
FOREIGN INVITATIONS. REFERRING TO DEGREE OF EQUIV-
ALENCY AND TEXTBOOK ISSUES, REP NOTED THAT WHILE USG
HAD NO AUTHORITY IN THESE AREAS, IT HAD MADE EFFORTS
TO INCREASE EXCHANGES OF INDIVIDUALS WITH RESPONSI-
BILITY IN THESE FIELDS.

6. BELGIAN REP, ASKED SOVIET, ROMANIAN AND CZECH DELS
TO RESPOND TO REPORTS HE HAD HEARD REGARDING: 1)
TEACHERS LOSING JOBS BECAUSE OF APPLICATION TO EMI-
GRATE: 2) STUDENTS REFUSED BY UNIVERSITIES BECAUSE
OF PARENTS' POLITICAL BACKGROUND; 3) TEACHERS ARRESTED
FOR GIVING COURSES IN "UNOFFICIAL" SCHOOLS AND 4) RE-
CIPIENTS OF GRANTS BEING DENIED EXIT VISAS. NORWEGIAN
REP URGED WIDER VARIETY OF STUDENTS BE ALLOWED TO
PARTICIPATE IN EXCHANGES, WHILE IRISH REP CHIDED LATE
CANCELLATIONS. UK REP TICKED OFF LIST OF EASTERN
PRACTICES HINDERING DIRECT CONTACTS, CRITI-
CIZING INTER ALIA ROMANIA ON ARCHIVAL ACCESS AND
SOVIET UNION FOR TRAVEL RESTRICTIONS ON SCHOLARS.

7. EASTERN REPS RESPONDED WITH OWN CRITICISM. HUNGARIAN REP HIT "DISCRIMINATORY MOTIVES" BEHIND MANY WESTERN ACADEMIC INVITATIONS AND UNFULFILLED EXCHANGE COMMITMENTS. POLISH REP CRITICIZED US FOR NOT DOING MORE IN TEXTBOOK FIELD. SOVIET DEL, IN RIGHT OF REPLY, CONFIDENTIAL

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FIRST CITED "INTERNAL AFFAIRS" ARGUMENT BUT THEN HIT WESTERN ACADEMIC INVITATIONS BY CITING EXAMPLES WHERE INDIVIDUALS HAD VIOLATED SOVIET LAWS. REP CITED UK REFUSALS OF VISAS TO SOVIET SCIENTISTS. SOVIET REP WARNED AGAINST WESTERN DISCUSSION TACTICS AND EXPRESSED "GRAVE DOUBTS" ABOUT NEW PROPOSALS, TO WHICH, HOWEVER, HE SAID ATTENTION SHOULD TURN. CZECH REP DENOUNCED "ORGANIZED ATTACKS" AND ALLUDED TO MINING CZECHOSLOVAKIA.

8. FOLLOW-UP-- WORKING BODY ADJOURNED WITHOUT SUBSTANTIAL STATEMENTS. BELGIAN OUTLINED AT SUBSEQUENT NATO CAUCUS TENTATIVE CONCLUSIONS OF EC-9 EXPERTS. HE SAID EC-9 SUPPORT MADRID AS SITE BUT MAY CHANGE IF SOVIETS MAKE MAJOR DIFFICULTIES. THEY FAVOR 1980 DATE (FIFTH ANNIVERSARY OF HELSINKI) AND HAVE MADE NO DECISION OF LEVEL OF REPRESENTATION. THEY HAVE NOT YET RESOLVED QUESTION OF HOW PRECISELY BELGRADE MEETING SHOULD PRESCRIBE PROCEDURES IN ORDER TO AVOID ANOTHER PREPARATORY MEETING BUT BELIEVE THAT MAJOR PROCEDURAL DEBATE AT BELGRADE SHOULD BE AVOIDED. EC-9 BELIEVE LIMITATION IS REQUIRED ON EXPERTS GROUPS TO PREVENT "SILENT WAY TO INSTITUTIONALIZATION". US REP (CORIDEN) SAID US ALSO FAVORS MADRID BUT HOPES NEXT MEETING COULD TAKE PLACE AT LEAST BY EARLY 1980 AND ALSO HAD NOT REACHED CONCLUSION ON LEVEL OF REPRESENTATION. US WAS NOT ACTIVELY ADVOCATING ANY EXPERTS GROUPS BUT COULD AGREE TO VERY LIMITED NUMBER IF NECESSARY. US REP SAID IT WOULD BE BAD PRECEDENT TO ENCOURAGE SWISS, AS EC-9 REP SUGGESTED, TO TRY TO CONVENE JOURNALIST EXPERT GROUP WITHOUT BELGRADE MANDATE SINCE THIS COULD ENCOURAGE PROLIFERATION OF SIMILAR MEETINGS THAT WOULD SEEK TO REPORT TO NEXT FOLLOW-UP MEETING. GOLDBERG

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